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8	Title: Scientists' Situated Knowledge: Strong Objectivity in Transdisciplinarity
9	
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14	Highlights
15	• Empowerment is possible even when control is not fully ceded.
16	• Engaging different stakeholders alone falls short of addressing power imbalances.
17	• Transparently assuming positions should not be seen as hindrances, but as an asset.
18	• "Strong objectivity" might generate less partial accounts of contested issues.
19	
20	Abstract
21	Although transdisciplinary research has started addressing important epistemological
22	challenges, as evidenced by the discussion about 'mode 2' knowledge production, its
23	relation with postulations of 'scientific objectivity' is not yet well clarified. A common
24	way of dealing with the epistemological challenge of situated knowledge production, as

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proposed by transdisciplinarity, is to point to the fundamental aspect of reflexivity. But 25 reflexivity also includes being aware that power and control over the object is derived 26 from the social position of researchers, an issue not often explicitly discussed in 27 transdisciplinary research. Reflexivity thus represents an important but insufficient 28 principle for guaranteeing appropriate levels of self-reflection within a process of 29 knowledge coproduction. We therefore hypothesize that transdisciplinary research could 30 31 greatly benefit from feminist scientific tradition, in particular the insights of standpoint 32 theory and the concept of 'strong objectivity'. We analyse, and reflect upon, how a recent transdisciplinary research initiative – conducted together with civil society organizations 33 34 in (CSOs) in six countries: Bangladesh, Bolivia, Brazil, Burkina Faso, Ecuador and India - has benefited from the use of 'strong objectivity'. We analyse how the social position 35 of all stakeholders, including ourselves as the scientific actors in this initiative, influence 36 37 the process and conditions of transdisciplinary knowledge co-production, and we discuss how power and control by scientists affects the process and conditions of interaction. 38 Thereby we argue for the necessity of explicitly assuming sides in contested contexts for 39 reaching objectivity in transdisciplinary research. 40

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42 Keywords: transdisciplinarity; objectivity; sustainability science; pro-poor; resource
43 governance

#### 44 **1. Introduction**

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After more than 20 years of conceptual and practical development, transdisciplinary 46 research has started addressing important epistemological challenges, taking advantage of 47 action research [1] and new science paradigms, such as post-normal science [2, 3]. We 48 understand transdisciplinarity as part of a process of knowledge co-production between 49 50 scientific and non-scientific actors, involving the co-production of systems, target, and 51 transformation knowledge [4, 5]. At the beginning, the process of knowledge coproduction concerns the identification of jointly defined societal problems, often related 52 53 to specific issues of sustainable development [6]. The societal problem agreed upon serves as a common denominator for co-producing system knowledge, i.e., how the 54 system works that produces the *problematique* under scrutiny. System knowledge is 55 56 generally based on the integration of, and dialogue between, various scientific and nonscientific perspectives on the issue at hand. The integration of different perspectives -57 that might even include different epistemic foundations of knowledge [7] - is a 58 fundamental feature of transdisciplinary research. Typologies of different forms on 59 integrating multiple perspectives are also used for distinguishing different types of 60 transdisciplinary research [8]. The values underpinning the framing of 'what the problem 61 is' are generally made explicit and serve as target knowledge that expresses a set of 62 63 shared normative principles that define the values to which a solution of the problems should be attached. Finally, systems and target knowledge feed into transformation 64 knowledge, which shows what type of collective action can be used for changing the 65 system in view of the principles expressed in the form of target knowledge. 66

One way of approaching the epistemic dimension of transdisciplinarity is 67 understanding it as 'mode 2' knowledge production. In opposition to classical, rather 68 positivist forms of knowledge production (called 'mode 1'), transdisciplinary 'mode 2' 69 knowledge production aims at producing 'socially robust' rather than classical 70 'scientifically objective' knowledge [9]. 'Mode 2' is open toward the following five 71 aspects: multiple interactions between a larger number of experts and sites of expertise 72 73 (i), different forms of knowledge and actors representing them (ii), science leaving the 74 academic field and 'meeting the public' (iii), allowing it to speak back to science, peoples' interests, concerns and perspectives entering into science (iv) and, in some 75 76 cases, providing essential data for every aspect of the research process (v) [10]. Socially robust knowledge is often assessed by appreciating how the process of knowledge-77 coproduction within the specific social and political milieus in which it happens achieved 78 79 to be salient, credible and legitimate [11]; the epistemic quality of research is measured 80 not towards an abstract ideal of scientific objectivity, but in function of the socio-political quality as perceived by the various actors involved in transdisciplinary knowledge co-81 production. 82

Although 'mode 2' knowledge production represents important progress with regard to the formulation of basic epistemological principles, their conceptual and methodological operationalization into concrete activities of transdisciplinary knowledge co-production is not yet well clarified. A critical epistemological aspect of 'mode 2' knowledge co-production concerns its relation with postulations of 'scientific objectivity', i.e., understanding how to deal with the implied influence of the observer on the research object and how to deal with the values and social positions represented bythe researcher and other non-scientific stakeholders [12, 13].

A quite common way for dealing with the epistemological challenge of situated 91 92 knowledge production, as proposed by transdisciplinarity, is to point to the fundamental aspect of reflexivity as an intrinsic component for the conceptual and epistemological 93 [14, 15], as well as for the practical levels of transdisciplinarity [16]. In the definition of 94 95 transdisciplinarity offered by Lang et al. [17] reflexivity plays a primordial role in 96 integrating the method-driven scientific process of knowledge co-production that is '... aiming at the solution or transition of societal problems and concurrently of related 97 98 scientific problems by differentiating and integrating knowledge from various scientific 99 and societal bodies of knowledge'.

However, reflexivity also involves being aware that power and control over the object is derived from the social position of researchers, and politically dominant groups influencing scientific agendas – e.g., policy makers, funding agencies. Furthermore, there are less evident mechanisms that exert influences on science through defined institutional structures, research priorities and strategies, languages, narratives, and discourses [18].

Practically, political and power dimensions are often not explicitly discussed in transdisciplinary research, although this approach has been suggested as an avenue for generating transformative knowledge able to question existing power structures and alter the status quo [19]. Particularly when power asymmetries between stakeholders are evident in the research collaboration process, to implicitly neglect or to simply negate these might have important implications for the transformative potential of transdisciplinary science. Moreover, scientific actors, analogous to non-scientific ones, also hold a position in the social matrix, and subsequently a set of pre-existing ideas on how to address the issue at stake. If this condition is taken into account, the following questions emerge: How are the involved stakeholders positioned? What power is derived from that position? How do the different stakeholders try to influence knowledge coproduction?

With regard to these specific questions on the effects of the mutual influences of 117 118 the observer on the observed, reflexivity as proposed by transdisciplinarity represents an important but insufficient principle for guaranteeing appropriate levels of self-reflection 119 within a process of knowledge co-production. We therefore hypothesise that 120 121 transdisciplinary research could greatly benefit from feminist scientific tradition in which the roles and influences of researchers on actors with whom they interact receive 122 significant attention. Feminist scientific traditions therefore provide theoretical and 123 124 conceptual guidance for dealing with the 'objectivity challenge' of transdisciplinarity. 125 Standpoint theory, as elaborated in feminist studies, provides one avenue for addressing the issue of political and hidden power dimensions within projects and practice of 126 research. The point of divergent positions and their impact on the transdisciplinary or any 127 other research process relates to the longstanding epistemological debates around 128 'objectivity' in science since the mid-19<sup>th</sup> century. The notion of scientific objectivity, 129 both in social and natural sciences, has been criticized from a number of different 130 perspectives, referring inter alia to subjective processes of object selection, to 131 measurements, to shared beliefs within a given scientific community, and to the relativity 132 of all perspectives. However, the idea of scientific neutrality and objectivity widely 133 persists in society, and notably in natural sciences. Accordingly, scientists might be 134

perceived as neutral or objective observers having no stake or vested interests in their 135 research objects. Referring to the social sciences, Max Weber argued that objectivity, in a 136 narrow sense of the word [12], is an unreachable goal due to scientists' subjective 137 interpretations of social action and social behaviour [20]. Another milestone in the 138 criticism of scientific objectivity in general was set by Thomas Kuhn, in his analysis of 139 how the implicit social hierarchy of scientific paradigms influences whether or not 140 141 contradictions to a paradigm are taken up [21]. These points have been strongly echoed, 142 leading to intense debates, such as various editions and varieties of the so-called dispute around a 'value-free' science in German-speaking social sciences [22] and the 'science 143 144 wars' in the United States in the 1990s [23]. In particular, critical theory and postmodernism have subscribed to criticism of objectivity [24]. 145

Standpoint theory is a more recent critical theory that is enlightening in this regard. 146 147 Most prominently, feminist standpoint theorists such as Sandra Harding [13, 18, 25] have 148 criticized the conventional conception of scientific objectivity as 'weak objectivity'. Due to biases of individuals and shared biases of scientific communities, 'weak objectivity' is 149 only able to provide partial and distorted answers. Standpoint theory acknowledges that 150 151 all human thought arises in a particular social situation and can only be partial, so that knowledge claims are always socially situated. One's social situation both enables and 152 sets limits on what one can know. 153

Without subscribing neither to epistemological relativism nor to objectivity as understood by proponents of 'neutral science', Harding and others argued for a 'strong objectivity', which follows stronger standards for 'good method' in order to maximize objectivity. To achieve this, scientists have to reflect on their social situatedness in the social matrix and the implications that this has for their position, their perspectives, andtheir power.

Moreover, some positions in the social matrix are more fruitful for research than 160 others. According to Harding and other feminist scholars, some social locations are more 161 privileged in terms of exercising power and influencing scientific agendas. At the same 162 time, this implies that those individuals and communities are unable to see the social 163 164 mechanism leading to dominance and discrimination of ideas and people and thus are 165 unable to see their own biases. Gender is understood as just one way of how discrimination and marginalization occur – along with race, class, ethnicity, among others 166 167 - which lead to multiple and individual constellations of dominance and discrimination. The argument is that research starting off from marginal lives offers more enlightening 168 perspectives because this allows seeing humans' relationship with each other and with the 169 170 natural world without the biases that those immersed in a dominant group are unable to see. This means researchers taking their lives and perspectives which offer better initial 171 angles for critical and reflexive investigation. 172

This does not call for naively assuming the viewpoints of those marginalised groups, but rather pursue a logic of discovery that uses the critical potential as a starting point, including several different and possibly conflicting marginal lives. Thereby, 'less false' (Harding) and more objective accounts of the world can be obtained.

Upon this background, this paper aims to explore the added value, potentials, and limitations resulting from bringing transdisciplinary knowledge co-production into dialogue with standpoint theory and the notion of 'strong objectivity'. For that purpose we analyse, and reflect upon, how the design of a project and process aiming at co-

producing knowledge on pro-poor resource governance has benefitted from the use of 181 'strong objectivity'. This paper analyses a recent transdisciplinary research initiative 182 conducted by the Institute for Advanced Sustainability Studies (IASS) and the 183 International Fund for Agricultural Development (IFAD), together with civil society 184 organizations in (CSOs) in six countries: Bangladesh, Bolivia, Brazil, Burkina Faso, 185 Ecuador and India. The research initiative focussed on the issue of 'Pro-Poor Resource 186 187 Governance under Changing Climates' (ProPoorGov). It explicitly assumed a normative position towards resource governance. We understand pro-poor resource governance as 188 governance systems that are not defined from the outside, but of which the contents are 189 190 co-defined directly involving the poor actors in the decision-making processes. They therefore aim, by their nature and structure, at outcomes that are able to favour the poor 191 192 [26, 27].

193 In a first step (section two), we present how the key principles of transdisciplinary research were translated into the design, implementation, and practice of the process of 194 knowledge co-production. In a second step we analyse and discuss how the social 195 position of all stakeholders, including ourselves as the scientific actors in this initiative, 196 197 influence the process and conditions of transdisciplinary knowledge co-production. We discuss how power and control by scientists affects the process and conditions of 198 interaction. Thereby we argue for the necessity of explicitly assuming sides in contested 199 200 contexts for reaching objectivity in transdisciplinary research. Future transdisciplinary research might increase its transformative potential if its validity is measured not towards 201 'mode 1' ideals of objectivity, but towards societal robustness, an increase of reflexivity, 202 and communicative action to which transdisciplinarity is able to contribute. 203

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# Results: Steps and challenges when implementing transdisciplinary research

In order to argue for attaching more importance to the objectivity question in 207 transdisciplinary research, this section briefly presents evidence gathered in the practical 208 application of the principles of transdisciplinarity in a particular research initiative, the 209 210 ProPoorGov project. Several contributions to the literature on transdisciplinarity have 211 pointed out the challenges of incorporating transdisciplinary principles in research design, implementation of activities, and evaluation [28-31]. We acknowledge that some 212 213 recurrent challenges are largely explored in the academic debate - for instance the necessity of reaching broad acceptance on consistent frameworks, with accompanying 214 common terminology. Thus, we focus on describing those practical challenges more 215 216 directly related to the objectivity concern.

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218 2.1 The research project 'Pro-Poor Resource Governance under Changing Climates'

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220	2.1.1	Rationale	and	approc	ıch
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After the 2008/09 food price crisis, land has re-emerged at the core of the rural development agenda [32, 33], triggering a broader debate on resource governance [34], and, more precisely, what is and how to attain pro-poor governance [27, 35]. In many countries, a rich body of progressive land legislation already exists, which intends to make the livelihoods of resource users more food secure and less vulnerable, and

contribute to sustainable resource use [36]. However, the conditions in which rules are 227 put into practice are severely affected by institutional constraints, such as government 228 performance, information asymmetries, and power imbalances. As a result, it is not rare 229 to find blatant gaps between formal legislation design and its implementation [37]. In 230 these situations, local civil society organizations (CSOs) that work for and with poor rural 231 groups have been trying different strategies to cope with this disconnection. CSOs are 232 233 placed in a favourable position when it comes to understanding the local context and 234 background, which might be restricting or diverting the implementation of resource governance legislations addressing access, tenure, and transparency [38, 39]. Even more 235 236 importantly, by pursuing a local political agenda and actively engaging in political processes, CSOs have first-hand experience of power disputes. Thus, getting deeper 237 insights into their strategies and building bridges between the grassroots level and policy 238 239 arenas of different levels is highly useful with a view to improved pro-poor governance. 240 A transdisciplinary research project on pro-poor governance of land and related resources was initiated by an international development organization and a research institute. This 241 starting point entails an explicit normative positioning for pro-poor governance, and 242 therefore engages with communities, CSOs, and other stakeholders. This was not a 243 problem, but a necessary requirement for achieving 'strong objectivity'. In practical 244 terms, this meant that all stakeholders - including the international organization and 245 researchers – had to share a common goal and an agreed-upon set of values towards how 246 resource governance should be transformed. This point was essential for linking to the 247 question of objectivity and is further reflected upon in the discussion section. 248

#### 250 2.1.2 Implementation

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During the execution of the project, several challenges emerged. Before discussing 252 two relevant examples, it is necessary to outline the implementation steps of the 253 ProPoorGov project. Without questioning the usefulness of simplifying schemes -254 usually suggesting to distinguish between three phases of transdisciplinary research [28, 255 256 40] – the following section describes the conduction of the ProPoorGov project in seven 257 steps: i) identification of partner organizations, ii) identification of cases, iii) formulation of research questions and boundaries of the cases, iv) choice of analytical frameworks, v) 258 259 data collection, vi) elaboration of analysis (seven case studies and synthesis analysis), vii) discussion and communication of results. Obviously, one can argue for clustering these 260 steps, but keeping a finer distinction facilitates the understanding and analysis of the 261 262 different roles that each step played during the implementation of the project.

Firstly, guidelines for the selection of partner organizations (phase i) were 263 elaborated upon by the researchers in coordination with the respective contact person 264 within the international organization responsible for their operations in the targeted 265 266 countries: Bangladesh, Bolivia, Brazil, Burkina Faso, Ecuador, and India. Other contacts were also established with persons known from past research experiences. It was 267 explained that the selection guidelines should serve as loose recommendations for 268 269 exploring cases and partners in the context of a high degree of flexibility. After receiving a number of suggestions and consultations with potential partner researchers, a 270 partnership was established. Table 1 presents the list of partners involved and a very brief 271 description of each organization. 272

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#### **TABLE 1 HERE**

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276 The second phase consisted of selecting the cases for study (phase ii). Rather than instructions, the guidelines served as locators of the specific selected case inside the 277 wider topic of research, in this case, governance of natural resources. A similar procedure 278 279 as with the identification of partners was taken. The research staff elaborated loose 280 guidelines that were presented to, and discussed with, the CSOs. A very high degree of flexibility was communicated to CSOs; different possible cases were jointly discussed, 281 282 transferring the ultimate decision to the local CSOs. In most cases, CSOs suggested only one option, while in others two or more were indicated. This deliberative mode of 283 negotiating the cases allowed the advancement of the production of a shared and context-284 285 sensitive understanding of problems and potential solutions.

The formulation of the research questions that set the boundaries of the cases 286 (phase iii) was a key activity in the research collaboration. Since this process requires a 287 deeper dialogue on the different understandings around a given context, a twofold 288 approach was taken. First, a pilot workshop with only two CSOs (Brazil and India) was 289 organized, with participation of staff from a diverse set of institutions including the Food 290 and Agriculture Organization (FAO), universities, and the German Development 291 Cooperation Agency (GIZ), among others. The main purpose of this event was to 292 experiment with how such a diverse group could reach consensual decisions on the 293 boundaries of the two cases through jointly elaborating a set of research questions to be 294 addressed in the case studies. Second, in the case of all other partners (Bangladesh, 295

Burkina Faso, Bolivia and Ecuador), research staff visited the CSOs in their localities,
participating in field visits and holding several rounds of dialogue with the respective
organizations, in order to reach a consensus on the research questions.

In this initiative, analytical frameworks were selected (phase iv) in parallel with the 299 elaboration of the research questions. The researchers suggested the use of two main 300 analytical tools: i) an adapted institutional change framework based on new 301 302 institutionalism [41, 42], complemented by elements of the ii) sustainable livelihoods 303 framework [43, 44]. Substantial discussions took place between researchers and CSOs around the necessity, appropriateness, and feasibility of using these frameworks for 304 305 guiding data collection and analysis. In the cases of Brazil and Bangladesh, CSOs opted to complement the research with other analytical tools derived from a theoretical basis 306 that they were more familiar with. In the resting cases, in order to assure a higher level of 307 308 comparability across cases, the frameworks proposed by the researchers were used. 309 Taking account of the resulting analytical diversity for the researchers generated additional requirements for all case studies, in order to assure that these commonalities 310 could be explored in all case studies. 311

It was jointly decided that both researchers and CSOs participate in data collection (phase v). This was considered necessary for the researchers to develop a deeper understanding of the local *problematique*, and for CSOs it enabled the development of a more pluralistic view, enriched by the researchers, on the issues being studied together. Similarly to data collection, the elaboration of analysis (phase vi) was also designed as a joint exercise between researchers and the CSOs' staff. The teams engaged in substantial dialogues, and in an iterative process for the elaboration of two main products: individual reports for each case study, coordinated by the respective local CSOs, and a final report
that addresses, compares and analyses all case studies, coordinated by the research staff.
The results of the case studies are not further described here, but they are being
documented [45].

Communicating and discussing the case studies with a broader set of stakeholders 323 (phase vii) were also key activities in the project. In some cases, such events were 324 325 conducted even before the elaboration of any written materials, while in others reports 326 and briefs were already prepared prior to the events. Essential points raised in those events were taken up in the final reports. In more precise terms, two main activities were 327 328 aimed at generating this discussion, thus contributing to triggering social processes towards pro-poor resource governance. The first comprised local and/or national 329 workshops, organized either in the capitals of the regions where the cases were located, 330 331 or in the national capitals. In these workshops, a wider range of audience members took part: local administrative staff, political decision makers from different government 332 levels, development practitioners, journalists, and representatives from other civil society 333 organizations. These workshops served not only as opportunities for presenting and 334 335 discussing results, but also as occasions for building bridges between CSOs and decision makers. The second activity consisted of a final workshop with the presence of all CSOs, 336 the initiating organizations, besides other invited stakeholders. 337

Based on the CSOs assessments conducted in the final phase, they perceived several gains that led to their empowerment. First, the project provided them with financial resources that allowed them to document and analyse their experiences more than they usually are able to do; this allowed them to increase their knowledge base,

which inter alia can serve for future advocacy work. Second, it also increased their 342 visibility, for example by means of media coverage following the national workshops. 343 Third, these workshops further contributed to an increased reputation perceived by 344 political decision makers who, in several cases, mentioned that they found the study 345 highly useful and acknowledged the role of CSOs in policy design. They acknowledged 346 furthermore that this is contrary to their common perception of CSOs being merely 347 348 disturbing organizations. Fourth, particularly during the concluding workshop, CSOs 349 could establish links not only with the other involved organizations working on similar issues or in similar conditions, but also to decision makers of the international 350 351 organization. Lastly, the project implied a capacity building element, as young researchers were often involved in the case studies. In sum, CSOs improved their access 352 to decision making processes, and also achieved an increased standing in the eyes of local 353 354 and national political decision makers and the international organization.

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# 356 2.2 Challenges faced during implementation

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As commented above, several challenges to transdisciplinary research have already been addressed in scientific discussions. However these challenges, directly related to the objectivity concern, have not been at the forefront of these contributions. Through exploring these sorts of challenges found during the implementation of the ProPoorGov project, important gaps in existing practices in transdisciplinarity might be revealed for further transdisciplinary endeavours. Two challenges, general in nature and interrelated, emerged during the research process: the question of how much control over the process is ceded from researchers to CSOs, and the question of the influences of different pre-existing positions on the issue. The latter was associated with correspondent different expectations, which in some cases led to divergences on particular decisions about the research.

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#### 2.2.1 Researchers controlling the process versus joint leadership

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First, mandated to carry out the research by, and in collaboration with, an 372 373 international organization, the researchers were in the position of initiating the contacts and research activities and of coordinating the elaboration of several case studies. All 374 phases of the research were indeed conducted jointly, i.e., in collaboration with the 375 376 different partner organizations. However it implied a clear and non-ceded coordination 377 role taken by the researchers. They were the people giving the allowed time, setting guidelines for case selections, and, together, indicating the core steps of the research 378 processes. Yet this was combined with a high degree of flexibility in order to adjust the 379 380 different schedules and work cultures, respond to any concerns, and negotiate as much as possible. This can be illustrated by the choice of analytical framework expected to allow 381 for a common thread and a common denominator for subsequent synthesis analysis. The 382 researchers chose an institutional change framework [41, 42]. However, it turned out that 383 some organizations were not comfortable with such a general and abstract analytical 384 framework, and did not see clearly how this would translate to their cases. In other cases, 385 organizations deliberately adopted the framework. The researchers did not insist on using 386

it. Instead, they decided to be more flexible and engage themselves with the cases without 387 388 an elaborated framework, reducing the analytical tools to five thematic 'minimum requirements' covering key topics of land governance. Aiming to ensure a common 389 analytical thread, the following points were addressed: i) 'what are the current resource 390 use patterns?', ii) 'what are people's perceptions of the influence of resource use patterns 391 on their livelihoods?', iii) 'what is the natural resource governance regime that underpins 392 393 the observed resource use patterns?', iv) 'what capacity do poor rural people have to 394 adapt their livelihoods to changing environments (socio-economic and physical variations 395 including climate)?', and v) 'do these adaptation strategies include changes in resource 396 governance or do they operate through different strategies?'. Thus, the decision on the framework was a negotiated one, in which room for manoeuvre was certainly allowed, 397 but coordination was not ceded. 398

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#### 400 2.2.2 Differences in values and positions towards the issue

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Second, in the course of the research, situations of incongruity between the 402 respective civil society organization and the researchers occurred in some cases, 403 regarding certain aspects of how to carry out the research. These were related to different 404 pre-existing perceptions of the issue - pro-poor land governance - and the different 405 positions of the respective CSO and the researchers. As an illustration of this point, one 406 case study on community-based management of common land was jointly elaborated 407 with a CSO in Rajasthan, India. They have been working with rural poor populations and 408 lobbying for community-based management of common land for more than four decades, 409

and wanted the study to be a documentation of successful cases that they could use afterwards for influencing local political decisions. Discussing the selection of villages for the case study, the researchers were opting for a balanced set of successful cases, unsuccessful cases, and cases in which no external intervention on community-based management of common land had been undertaken. This generated discussions and negotiations, and revealed different understandings about expectations and the nature, approach, and purpose of the case study.

417 Reflecting on these incidences, it becomes clear that they emerge from different 418 positions and perspectives on the issue. CSOs obviously do take sides, but researchers too 419 have their own values and positions that they implicitly or explicitly bring into the 420 research.

Civil society organizations, on the one hand, openly take sides and have a clear-cut 421 422 position on different issues, which they might justify on the basis of their vision of 423 society, and its relation to the planet. It could be argued that one reason for this is that CSOs have stronger social and personal ties with the people directly affected by the 424 problem, at least compared to researchers. Moreover, CSOs have a stronger and more 425 426 direct interest in aligning the outcomes with their positions, given their high pressure to demonstrate to their funders and beneficiaries that their approach to tackling the problem 427 is successful. Researchers, on the other hand, are often perceived as being neutral and 428 objective actors following rational scientific criteria without having a stake in the issue. 429 This, we argue, is generally wrong, and not only in cases in which they explicitly assume 430 a normative position, such as in the described pro-poor project. 431

It is worth mentioning, however, that in this particular case the divergences were 432 not fundamental in nature, as there was a common ground to strive for a transformation 433 of land governance for the benefit of poor rural populations. Thus, CSOs and researchers 434 started the transdisciplinary work from a common denominator, a normative standpoint. 435 Against this backdrop, different expectations and ideas of the implementation were 436 altogether of minor significance, albeit not irrelevant. This points to the general fact that 437 438 each stakeholder in a transdisciplinary process, including the scientific one(s), has a 439 specific position and standpoint that influences the process and outcomes, regardless of whether or not they are aware of them and make them explicit. This is a major point 440 441 elaborated in the following section.

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# 3. Discussion: Control, objectivity, and normative positions in transdisciplinary research

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The literature on transdisciplinarity has extensively discussed and acknowledged 446 how different types of knowledge, held by different types of stakeholders, can be 447 integrated in processes that ultimately lead to new co-generated knowledge, which is 448 socially robust [46] and has the potential for societal transformation. It seems that one of 449 the main assumptions taken by the proponents of this approach is that the different 450 451 stakeholders can indeed effectively collaborate, at best on equal footing, although stakeholders may have different values, and, more importantly, may have different 452 influences over how the transdisciplinary process is conducted [47-49]. We argue that 453 this assumption needs to be revisited, pointing to the following aspects: how 454

transdisciplinarity projects are controlled, how researcher - in a setting in which all 455 456 stakeholders naturally have different positions impacting on the research – position their values and opinions, and how transdisciplinary processes can be conducted when 457 normative positions towards the issue are assumed and even benefit from this. We discuss 458 these concerns in this section, using evidence from the ProPoorGov project described 459 earlier. More precisely, we elaborate on the issues of: i) coordination and control; ii) 460 461 criticism of scientific objectivity applied to transdisciplinarity; and iii) the rationale for 462 adopting a pro-poor approach in transdisciplinary research.

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#### 465 3.1 Coordination and control in transdisciplinary research processes

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467 As described earlier, the ProPoorGov project was initiated between an international organization and a research institute, and included only at a later stage a broader set of 468 stakeholders. The fact that transdisciplinary projects rarely emerge as joint initiatives of 469 all stakeholders has already been explored by earlier academic contributions [28, 50, 51]. 470 471 Indeed, initiative is often taken by scientists alone, who become responsible for engaging other actors more deeply connected to the practicalities of the issue. Therefore, as the 472 literature states, one challenge in this regard is that researchers and practitioners can 473 achieve unbalanced levels of ownership, which in turn can limit the transformative 474 potential of transdisciplinary research. 475

In the case of the ProPoorGov project, an approach that favoured a balance betweencentral coordination and flexibility was ultimately reached by the means of negotiations

conducted throughout almost the entire process. As described, the researchers operated 478 with broad criteria for case selection and analytical framing. Furthermore, they generally 479 acted flexibly and placed strong emphasis on discussion, deliberation, and joint 480 agreements. However, they retained control over the research process as a whole, giving 481 timelines, for example, and indicating general activities. This fact of retaining the 482 authority and having a leading and coordinating role may jeopardize the claim of 483 484 transdisciplinary projects of collaborating on an equal footing [47-49]. How equal can the 485 collaboration really be in a situation in which a certain degree of authority is nevertheless evident? Joint leadership [52], i.e., coordination and control being ceded to stakeholders, 486 487 has only partially been strived for in the project in question.

Certainly, there are different degrees of engagement and of ceding control. Brandt 488 et al. [30], referring to Krütli et al. [53], for example, distinguish between four types of 489 490 practitioners' engagement in transdisciplinary research, characterized by different 491 intensities of their involvement. Namely, they cite i) information, ii) consultation, iii) 'collaboration', and iv) empowerment. Collaboration is defined as participants having a 492 'notable influence on the outcome', and empowerment as the case in which the authority 493 494 to decide is given to practitioners. In addition, regarding the degree of involvement, interaction between, and authority transferred to actors, Mobjörk [8] suggests a 495 qualitative difference between consulting and participatory transdisciplinarity. The 496 497 participatory type would be achieved if actors could effectively engage in equal terms, actively contributing to knowledge co-generation and mutual learning. 498

Generally agreeing to the existence of gradual differences of involvement betweenthe extremes pointed out by these authors, we further argue that instead of only one

501 notion, different levels of empowerment can be achieved without necessarily devolving 502 full authority in the process. Even more importantly, we argue that initiating and 503 controlling the research implies assuming a powerful position and thereby produces 504 power asymmetries that might potentially prevent an equal footing. This is a relevant 505 consideration often only marginally taken into account in transdisciplinary research 506 literature.

As mentioned in section 2.1.2, access to decision-making processes was improved for civil society organizations in the frame of the ProPoorGov project. They also achieved greater recognition as meaningful contributors in the eyes of local and national policy makers and international organizations. Empowerment, in this sense, was achieved, even though decisive authority was not fully devolved, challenging classifications that disregard the different ways of achieving empowerment.

The second point in addressing the issue of ceding control in a transdisciplinary 513 project goes beyond scholarly categorizations of practitioners' involvement, and 514 questions the claim of being able to collaborate on an 'equal footing'. In the vast majority 515 of transdisciplinary projects, researchers are the people who retain control over the basic 516 phases of the process. The simple claim to work on an equal footing, based on an equal 517 involvement in the process, we argue, negates and disguises this control and associated 518 power with coordination roles. Different stakeholders necessarily bring their pre-existing 519 520 power to the transdisciplinary process, creating a situation of power asymmetry. It could be argued that the transdisciplinary process, through its rules and procedures, tries to 521 level the playing ground. Yet it is an open empirical question as to what extent the power 522 asymmetries can effectively be attenuated during the process. The simple fact of 523

engaging different stakeholders under certain conditions alone falls short of addressing 524 power imbalances, and taken alone does not lead to the claimed 'equal footing'. Clearly, 525 as a catchword and claim, 'equal footing' represents an ideal-typical construct that is 526 certainly not completely achievable. In order to realistically engage with stakeholders -527 possibly striving for a normatively declared aim of altering the status quo – one has to 528 acknowledge the existing power asymmetries instead of disguising them. This is of 529 530 particular importance when it comes to how researchers position themselves in 531 transdisciplinary research. We argue that no actor can ever be neutral, and therefore they need to be transparent and explicit about their positions, values, and judgements. This 532 533 point is further elaborated in the following section.

534

#### 535 3.2 Criticism of scientific objectivity applied to transdisciplinarity

536

537 When arguing against the excessively restricted notion of objectivity defended by those claiming a 'neutral science' conception of objectivity [25, p. 577-578], Harding 538 suggests a couple of strategies in order to identify the hidden social assumptions that 539 restrict scientific objectivity. She mentions these assumptions '... tend to be shared by 540 observers designated as legitimate ones, and thus are significantly collective... values and 541 interests, and ... tend to structure the institutions and conceptual schemes of disciplines'. 542 By adopting strong objectivity, researchers would not negate the existence of these 543 assumptions, quite the contract, they would reflect on how these influence and restrict the 544 'identification and conceptualisation of scientific problems and the formation of 545 hypotheses'. Thus, by identifying and reflecting on these social assumptions, strong 546

547 objectivity would assist on distinguishing 'those values and interests that block the 548 production of less partial and distorted accounts of nature and social relations... and 549 those... that provide resources for it'.

550 In our understanding, there are clear correspondences between these arguments and the concept of reflexivity as proposed in transdisciplinarity [17]. As commented before, 551 both reflectivity and strong objectivity draw our attention to the fact that these social 552 553 assumptions are related to social positions and their derived power. Thus, one of the implications of acknowledging and critically reflecting on these assumptions that frame 554 and constrain the formulation of research problems, hypotheses and methods is that, then, 555 556 these should not be set a priori in the research phase. Instead, as a proposed procedure, transdisciplinarity invites researchers to jointly co-define the problematique in 557 collaboration with the objects of knowledge, such as non-scientific stakeholders. 558 Moreover, applied to transdisciplinary projects, strong objectivity and reflexivity<sup>2</sup> 559 'forces' scientists not to consider themselves as subjects of knowledge – i.e., external and 560 disconnected observers of a given object of study - but also as objects of knowledge -561 scientists as real stakeholders, i.e., having a stake in the issue. 562

This calls for explicitly not attempting to do a 'God trick' (Harding), i.e., claiming neutrality and 'weak objectivity'. Instead, it asks for an explicit and transparent selfpositioning, more precisely for outlining the locatedness and the positions of the involved subjects of knowledge, in particular of the scientific stakeholders. It is somehow striking that although claiming a reconfiguration of the role of scientists in research processes as 'epistemediators' [50] or bridge makers between the worlds of science and practice [55],

<sup>&</sup>lt;sup>2</sup> Reflexivity as conceptualized by Bourdieu is an epistemological precondition for sociological science. [54] P. Bourdieu, Pascalian meditations, Stanford University Press, Palo Alto, 2000.

transdisciplinary literature has rarely been addressing how social positions and preexistent values of scientists themselves might influence the direction of the co-generation process. In the next part of the discussion section, we explore how the values and positions of the researchers involved in the ProPoorGov project indeed influenced the normative decision of approaching land governance with a pro-poor orientation.

574

## 575 *3.3* Adopting a pro-poor approach in transdisciplinarity: a rationale

576

As indicated by standpoint theory, 'taking sides' when studying a given issue is 577 unavoidable, given the social positions and pre-existing values held by stakeholders, 578 including scientific ones. This certainly also applies to transdisciplinary research. 579 However, instead of seeing it as a hindrance, we argue that transparently assuming a pro-580 581 poor position related to resource governance should be seen as an asset in transdisciplinary projects. We argue that research committed with 'strong objectivity' 582 could objectively contribute more realistic elements to pro-poor governance than research 583 based on neutral but 'weak objectivity'. 584

585 Standpoint theory not only provides a strong argument for making explicit 586 researchers' situatedness and positions when addressing a given object of study; it also 587 provides an epistemological argument for choosing to address resource governance 588 through a pro-poor approach. Consideration of the perspectives of marginal actors allows 589 for a better understanding of social order and of the different structures that constrain the 590 expression of their perspectives, and which impede their concerns from being considered 591 in decision taking. Standpoint theory argues that one's social situation enables and sets 592 limits on what one can know. Critically unexamined dominant positions are more 593 limiting than others as they are unable to generate the most critical questions. Therefore, 594 research shall take marginal lives as a starting point for examining human relations with 595 each other and with the natural world. Researchers will thereby be able to produce less 596 partial and distorted understandings. In this sense, marginal lives provide meaningful 597 scientific problems and research agendas.

598 Certainly, assuming positions in transdisciplinary research has its implications. One worth mentioning relates to which stakeholders are invited to participate and collaborate 599 in the joint exercise. In the case of the ProPoorGov project, as already described in the 600 601 previous sections, the researchers and international organizations deliberatively chose to invite only organizations working with and for poor rural groups. It could be argued that 602 this selection does not represent a comprehensive set of actors that could have a stake in 603 604 the governance of resources. This argument is valid in the sense that transdisciplinary research profits from diversity and plurality of perspectives and groups involved in the 605 process. Nevertheless, this does not imply that transdisciplinary collaboration should try 606 to achieve a proportional representation of the 'real world' when selecting stakeholders. 607 Evidently, in the case of ProPoorGov project, the private sector, investors, local 608 governments and others groups have primarily not been approached by the researchers 609 and thus have participated much less in the process than actors who were known to be 610 outspoken proponents of pro-poor approaches. 611

This biased selection was a deliberate decision. We argue that it represents an understanding of a problem-oriented composition of stakeholders for a research process, based on a 'strong objectivity' approach. Our aim was not a fully and comprehensive deliberative process including all potential stakeholders, but rather a transdisciplinary exploration of several cases of resource governance, starting off from marginal lives but including a variety of perspectives. The perspectives of marginalized groups are structurally underrepresented in governance processes and it is a well-known problem of transdisciplinary processes that disadvantaged stakeholders do not have the resources – time, money, professional assistance, in some cases proficiency in English, among others constraints – to participate and often are intimidated to speak up in such settings [56].

The ProPoorGov project aimed at jointly documenting and analysing cases of 622 importance to marginalized groups and resource governance in general, specifically 623 624 emphasising their perspective, yet not naively assuming the positions of those collaborating CSOs or marginalized groups but exposing and balancing it with other 625 views. A broader deliberative process with a more comprehensive set of stakeholders was 626 627 not within the scope of the project, as this would have requested substantially more time and funds. Nevertheless, points of view and perspectives were very diverse even within 628 the "pro-poor" frame adopted, certainly enriching the transdisciplinary collaboration and 629 its goals of co-producing knowledge. This reflected the different missions and scale the 630 631 participating organisations had, for instance the differences between international and more local organisations, or between CSOs more focused in policy advocacy and others 632 focused on supporting smallholder farmers in field activities. Furthermore, in most cases, 633 the research provided a trigger and starting point for more comprehensive discussions 634 with other stakeholders within regional and national levels, in the sense that research 635 results were used by the collaborating CSOs in other debates and negotiations or taken up 636 by relevant government authorities. In this sense, transdisciplinarity based on 'strong 637

638 objectivity' rather aims at strengthening the silences or marginalized voices in the639 governance process.

Finally, it is important to stress that opting to transparently assume a normative 640 position does not signify blind agreement with all positions brought to the 641 transdisciplinary dialogue; in fact, the reality is quite the contrary. An important 642 component of transdisciplinarity refers to the instigation of self-reflection for all 643 644 stakeholders, which in turn can generate mutual learning processes. In the ProPoorGov 645 project this required intensive dialogue and negotiation over contested issues and positions. By being transparent and not hiding behind the neutrality label, scientists avoid 646 647 simply reproducing statements. It is through these intense dialogues and occasions triggering self-reflexivity that actors are susceptible to reconsider their values and 648 opinions, mutual learning takes place, and new knowledge is co-generated. As indicated 649 650 by Bird referring to Weber [12], there *always* exist value judgements in science. Reaching objectivity requires not only making these transparent and accessible, but also 651 necessitates submitting those judgements to an open and rational debate. We understand 652 that this holds true for transdisciplinary research as much as it does for other scientific 653 654 approaches.

655

#### 656 **4.** Conclusion

657

The analysis and design of the implementation of the transdisciplinary research project 'Pro-Poor Resource Governance under Changing Climates' revealed two important challenges. First, the question of how much control is ceded in a transdisciplinary process was found to be crucial in the sense that it affects the power balance between the stakeholders. Second, disagreements between researchers and civil society organizations occurred in relation to specific aspects of how to carry out the research. Although scientific and non-scientific actors shared a common goal and a given set of values towards how resource governance should be transformed, these slight divergences clearly represented different perspectives on the issue.

667 Contrasting with other transdisciplinary projects described in the literature, the complete devolution of authority to practitioners in the process was never strived for. We 668 argued that initiating and controlling the process implied assuming a powerful position, 669 670 and thus generated asymmetries that might potentially prevent an equal footing. Nevertheless, it was argued that the empowerment of civil society organizations has been 671 achieved without fully ceding authority. This was only possible using an approach that 672 673 favoured a balance between central coordination and flexibility, under which negotiations 674 were conducted throughout the entire process. The question of control and its implications for power balances in the process have only marginally been touched upon 675 in the transdisciplinary literature. The fact of engaging different stakeholders alone falls 676 short of addressing power imbalances, and does not lead to a claim of equal footing. 677

This is of particular importance when it comes to how researchers position themselves in such collaborations. It was argued that epistemological debates around scientific objectivity could provide a number of insights as to how to deal with the different positions. Standpoint theory shows that everybody has a specific social situatedness that both enables and limits what one can know. Feminist authors in particular have called for a 'strong objectivity' that requires the explicit and transparent positioning of oneself: this also holds true for scientists. Furthermore, standpoint theory provides an argument for not only making researchers' situatedness explicit, but also for choosing to address resource governance from a pro-poor approach. Starting research from marginal actors allows for a better understanding of the social order and the structures that constrain their expression.

689 Given the potential for societal transformation usually associated with the 690 transdisciplinary approach, power dimensions associated with researchers' control and 691 standpoints, surprisingly, have rarely been explicitly discussed in transdisciplinary 692 literature. Relating to the objectivity question and fulfilling the standards of 'strong 693 objectivity' might generate less partial accounts of contested issues such as resource 694 governance in future transdisciplinary studies.

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696

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# 840 Table 1. Project Partners: Civil Society Organizations

## 

	Name	Short description
	sh BRAC	BRAC is a development organization dedicated to alleviating poverty through empowering the poor. Founded in Bangladesh in 1972, BRAC activities now cover the whole county. Their programme includes agriculture and food security, microfinance, education, health, legal empowerment and social enterprises among other areas.
Bangladesh		More concretely, a case study has been carried out in collaboration with BRAC's research and evaluation division (RED), an independent research unit within the framework of the organization. The division has been playing an important role in designing BRAC's development interventions, monitoring progress, documenting achievements, and undertaking impact assessment studies. <u>www.brac.net</u>
Bolivia 1	Fundación Tierra	Fundación Tierra is a Bolivian non-governmental organization (NGO) dedicated to discussing ideas and developing proposals for the rural sustainable development of indigenous, native and peasant groups. With more than 20 years of experience, Fundación Tierra works through action research and aims to influence policy in Bolivia in favour of marginalized and excluded rural populations. It supports indigenous, native and peasant groups by building capacities in management, negotiation, participation and policy incidence. Fundación Tierra research areas include agrarian issues, food security, indigenous rights, democracy and local governance, and the applied action research methodologies favour strong involvement of communities at the local level. www.ftierra.org
Dolinio 2	CDE, Faculty of Agronomy/UMSA La Paz and Fundación PIAF- El Ceibo	The Centre for Development and Environment (CDE) is an interdisciplinary research centre of the University of Bern, Switzerland. CDE's overarching goal is to produce and share knowledge for sustainable development cooperation with partners in the global north and south. Under the scope of this research, CDE has collaborated with the Faculty of Agronomy of the Universidad Mayor de San Andrés (UMSA), situated in La Paz, and with Fundación PIAF-El Ceibo. www.cde.unibe.ch
Bolivia 2		Fundación PIAF was created by the Central do Cooperatives El Ceibo as a non-profit organization serving the needs of cooperates and their families. One of its main activities consists of providing technical assistance and fostering knowledge sharing among cocoa producers of Alto Beni. The foundation is also responsible for monitoring compliance with organic agriculture standards, for providing micro-credit and for managing social support, such as health, education and retirement programmes. <u>www.elceibo.org</u>
Brazil	PATAC	PATAC ( <i>Programa de Aplicação de Tecnologias Apropriadas às Comunidades</i> ) is a civil society organization with over 40 years of history aimed towards the strengthening of family farming in semi-arid Brazil.

# 

		In direct cooperation with local family farming organizations, PATAC promotes sustainable rural development in the State of Paraíba, the Brazilian Northeast, through the dissemination of agroecological practices and the use of participative and bottom-up processes. PATAC supports use of local and original biodiversity, adapted to the conditions of the environment, and supports small-scale, low cost technologies to conserve and store water, forage and native needs. PATAC's intervention methods favour reinforcement of local knowledge and community-driven sustainable development. <a href="http://patacparaiba.blogspot.de/p/patac.html">http://patacparaiba.blogspot.de/p/patac.html</a>
Burkina Faso	GRAF	GRAF ( <i>Groupe de Recherche et d'Action sur le Foncier</i> ) is a non-profit organization founded in 1999 and a member of LandNet West Africa. GRAF is a network of people interested in land issues such as conflicts and acquisitions, decentralization, and governance of natural resources. The organization focuses on research, capitalization, publication, and advocacy. GRAF aims at conducting research on land issues at the local level, involving all stakeholders in a genuine national debate on the political and legal options regarding land, and acknowledging and using local expertise. Striving for the diversification of perspectives, analyses, and proposals, GRAF gathers researchers, practitioners, and decision makers. In past years, GRAF has received significant attention and has been involved in governmental processes. www.graf-bf.org
Ecuador	SIPAE	SIPAE ( <i>Sistema de Investigación de la Problemática Agraria en el Ecuador</i> ) is a research network working on agrarian policies at the local and national level. It operates a platform for action-research development, fostering social dialogues, elaborating political proposals, and connecting scientific investigation with social movements dealing with rural and agrarian problems.
		SIPAE's mission includes the support of a socially and environmentally sustainable agriculture, in defence of food sovereignty and collective economic, social, cultural, and labour rights. It aims to contribute to different research efforts, articulating and complementing new knowledge in rural and agrarian topics. <u>www.sipae.com</u>
India	Seva Mandir	Seva Mandir is an Indian non-profit organization founded in 1968 that has been working for 40 years with the rural, predominantly tribal population in the Udaipur district of Southern Rajasthan. SevaMandir's work centres on efforts to strengthen the sense of collectivity and cooperation among communities with the goal of improving social equity and increasing resilience to climate change. The organization carries out activities in 626 villages and 56 urban settlements.
		Seva Mandir supports communities in the (re)establishment of common lands through negotiations that are often prolonged to free it from privatisation and development and to protect the degraded lands and put equitable benefit sharing mechanisms in place. <u>www.sevamandir.org</u>

*Source*: Authors' field data and organizations' websites.